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OFFICE OF SEST VIRGINIA SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1994

ENROLLED Committee Substitute for SENATE BILL NO. 400

(By Senator <u>Craigo</u>, et al)

PASSED March 12, 1994
In Effect 90 days from Passage

ENROLLED

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 400

(SENATORS CRAIGO, BOLEY, HUMPHREYS, BAILEY, CHAFIN, BLATNIK, SCHOONOVER AND SHARPE, original sponsors)

[Passed March 12, 1994; in effect ninety days from passage.]

AN ACT to amend and reenact sections five-a and nine, article eight, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all relating to elections generally; authorizing an alternative reporting procedure for certain fund-raising events held by political party executive committees or political action committees representing a political party; requiring certain other information be reported; and authorizing such organizations to expend funds for memorials, flowers or citations.

Be it enacted by the Legislature of West Virginia:

That sections five-a and nine, article eight, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted to read as follows:

ARTICLE 8. REGULATION AND CONTROL OF ELECTIONS.

§3-8-5a. Information required in financial statement.

- (a) Each financial statement required by the provisions 1 of this article shall contain the following information:
- 3 (1) The first name, middle initial, if any, and last name.
- residence and mailing address and telephone number of
- each candidate, financial agent, treasurer or person, and
- 6 the full name, address and telephone number of each
- association, organization or committee filing a financial
- 8 statement.
- 9 (2) The balance of cash and any other sum of money on 10 hand at the beginning and the end of the period covered
- 11 by the financial statement.
- 12 (3) The first name, middle initial, if any, and the last
- 13 name in the case of an individual, and the full name of
- each firm, association or committee, and the amount of 14
- 15 such contribution of such individual, firm, association or
- 16 committee, and, if the aggregate of the sum or sums
- 17 contributed by any one such individual, firm, association
- 18 or committee exceeds two hundred fifty dollars there
- 19 shall also be reported the residence and mailing address
- 20 and, in the case of an individual, the major business
- 21affiliation and occupation. A contribution totaling more
- 22than fifty dollars by any one contributor is prohibited
- 23unless it is made by money order or by check, and a
- 24 violation of this provision is subject to section five-d of
- 25this article. As used herein, the term "check" shall have
- 26 the meaning ascribed to that term in section one hundred
- 27 four, article three, chapter forty-six of this code.
- 28 (4) The total amount of contributions received during
- 29 the period covered by the financial statement.
- 30 (5) The first name, middle initial, if any, and the last
- 31 name, residence and mailing address of any individual or
- 32 the full name and mailing address of each firm,
- association or committee making or cosigning a loan and 33
- 34 the amount of any loan received, the date and terms of
- 35 the loan, including interest and repayment schedule,

- 36 along with a copy of the loan agreement.
- 37 (6) The first name, middle initial, if any, and the last 38 name, residence and mailing address of any individual or 39 the full name and mailing address of each firm
- 39 the full name and mailing address of each firm, 40 association or committee having previously made or
- 41 cosigned a loan for which payment is made or a balance
- 42 is outstanding at the end of the period, together with the
- 43 amount of repayment on the loan made during the period
- 44 and the balance at the end of the period.
- 45 (7) The total outstanding balance of all loans at the end 46 of the period.
- 47 (8) The first name, middle initial, if any, and the last 48 name, residence and mailing address of any individual, 49 or the full name and mailing address of each firm, 50 association or committee to whom each expenditure was
- 51 made or liability incurred, together with the amount and
- 52 purpose of each expenditure or liability incurred and the
- 53 date of each transaction.
- 54 (9) The total expenditure for the nomination, election 55 or defeat of a candidate or any person or organization 56 advocating or opposing the nomination, election or 57 defeat of any candidate, or the passage or defeat of any 58 issue, thing or item to be voted upon, in whose behalf an 59 expenditure was made or a contribution was given for
- 60 the primary or other election.
- 61 (10) The total amount of expenditures made during the 62 period covered by the financial statement.
- 63 (b) Any unexpended balance at the time of making the 64 financial statements herein provided for shall be 65 properly accounted for in that financial statement and 66 shall appear as a balance in the next following financial 67 statement.
- 68 (c) Each financial statement required by this section 69 shall contain a separate section setting forth the 70 following information for each fund-raising event held 71 during the period covered by the financial statement:

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- 72 (1) The type of event, date held, and address and name,
- 73 if any, of the place where the event was held.
- 74 (2) All of the information required by subdivision (3), subsection (a) of this section.
- 76 (3) The total of all moneys received at the fund-raising event.
- 78 (4) The expenditures incident to the fund-raising event.
- 79 (5) The net receipts of the fund-raising event.
- (d) When any lump sum payment is made to any advertising agency or other disbursing person who does not file a report of detailed accounts and verified financial statements as required in this section, such lump sum expenditures shall be accounted for in the same manner as provided for herein.
 - (e) Any contribution or expenditure made by or on behalf of a candidate for public office, to any other candidate, or committee for a candidate for any public office in the same election shall be accounted for in accordance with the provisions of this section.
- 91 (f) No person, firm, association or committee may make 92 any contribution except from their own funds, unless 93 such person, firm, association or committee discloses in 94 writing to the person required to report under this 95 section the first name, middle initial, if any, and the last name in the case of an individual, or the full name in 97 case of a firm, association or committee, residence and 98 mailing address and the major business affiliation and 99 occupation of the person, firm, association or committee 100 which furnished the funds to such contributor. All such 101 disclosures shall be included in the statement required 102 by this section.
- 103 (g) Any firm, association, committee or fund permitted 104 by section eight of this article to be a political committee 105 shall disclose on the financial statement its corporate or 106 other affiliation.

- 107 (h) No contribution may be made, directly or indi-108 rectly, in a fictitious name, anonymously or by one 109 person through an agent, relative or other person so as to 110 conceal the identity of the source of the contribution or 111 in any other manner so as to effect concealment of the 112 contributor's identity.
- 113 (i) No person, firm, association or committee may 114 accept any contribution for the purpose of influencing 115 the nomination, election or defeat of a candidate or for 116 the passage or defeat of any issue or thing to be voted 117 upon unless the identity of the donor and the amount of 118 the contribution is known and reported.
- 119 (j) When any candidate, organization, committee or 120 person receives any anonymous contribution which 121 cannot be returned because the donor cannot be 122 identified, that contribution shall be donated to the 123 general revenue fund of the state. Any anonymous 124 contribution shall be recorded as such on the candidate's 125 financial statement, but may not be expended for 126 election expenses. At the time of filing, the financial 127 statement shall include a statement of distribution of 128 anonymous contributions, which total amount shall 129 equal the total of all anonymous contributions received 130 during the period.
- 131 (k) Any membership organization which raises funds 132 for political purposes by payroll deduction assessing 133 them as part of its membership dues or as a separate 134 assessment may report the amount raised as follows:
- 135 (1) If the portion of dues or assessments designated for political purposes equals twenty-five dollars or less per 137 member over the course of a calendar year, the total 138 amount raised for political purposes through member-139 ship dues or assessments during the period is reported by 140 showing the amount required to be paid by each member 141 and the number of members.
- 142 (2) If the total payroll deduction for political purposes 143 of each participating member equals twenty-five dollars

- 145 specified by the organization, the organization shall
- 146 report the total amount received for political purposes
- 147 through such payroll deductions during the reporting
- period, and to the maximum extent possible, the amount 148
- of each yearly payroll deduction contribution level and 149
- 150 the number of members contributing at each such
- specified level. The membership organization shall 151
- maintain records of the name and yearly payroll 152
- 153 deduction amounts of each participating member.
- 154 (3) If any member contributes to the membership
- organization through individual voluntary contributions 155
- 156 by means other than payroll deduction, membership
- 157 dues, or assessments as provided in this subsection, the
- 158 reporting requirements of subdivision (3), subsection (a)
- 159 of this section shall apply. Funds raised for political
- 160 purposes must be segregated from the funds for other
- 161 purposes and listed in its report.
- 162 (1) For purposes of this section:
- (1) "Political purposes" means advocating or opposing 163
- the nomination, election or defeat of one or more 164
- candidates, supporting the retirement of the debt of a 165
- 166 candidate or activities of an established political party
- or an organization which has declared itself a political 167
- 168 party, supporting the administration or activities of a
- 169 political committee or advocating or opposing the
- 170 passage of a ballot issue.
- (2) "Membership organization" means a group that 171
- 172 grants bona fide rights and privileges, such as the right
- 173 to vote, to elect officers or directors, and the ability to
- hold office, to its members, and which uses a majority of 174
- 175 its membership dues for purposes other than political
- 176 purposes. This term shall not include organizations that
- 177 grant membership upon receiving a contribution.
- 178 (3) "Fund-raising event" means an event such as a
- 179 dinner, reception, testimonial, cocktail party, auction or
- 180 similar affair through which contributions are solicited

- 181 or received by such means as the purchase of a ticket,
- 182 payment of an attendance fee or by the purchase of

(m) Notwithstanding the provisions of section five of

this article or of the provisions of this section to the

183 goods or services.

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- 186 contrary, an alternative reporting procedure may be 187 followed by a political party executive committee or a 188 political action committee representing a political party 189 in filing financial reports for fund-raising events if the 190 total profit does not exceed five thousand dollars per 191 year. A political party executive committee or a political action committee representing a political party may 192 193 report gross receipts for the sale of food, beverages, 194 services, novelty items, raffle tickets or memorabilia, 195 except that any receipt of more than fifty dollars from an 196 individual or organization shall be reported as a 197 contribution. A political party executive committee or a 198 political action committee representing a political party 199 using this alternative method of reporting shall report: 200 (i) The name of the committee; (ii) the type of fund-201 raising activity undertaken; (iii) the location where the 202 activity occurred; (iv) the date of the fund raiser; (v) the
- 203 name of any individual who contributed more than fifty 204 dollars worth of items to be sold; (vi) the name and 205 amount received from any person or organization 206 purchasing more than fifty dollars worth of food, 207 beverages, services, novelty items, raffle tickets or
- memorabilia; (vii) the gross receipts of the fund raiser; and (viii) the date, amount, purpose and name and
- 210 address of each person or organization from whom items
- 211 with a fair market value of more than fifty dollars were
- 212 purchased for resale.
- §3-8-9. Lawful and unlawful election expenses; public opinion polls and limiting their purposes; limitation upon expenses; use of advertising agencies and reporting requirements; delegation of expenditures.
 - 1 (a) No candidate, financial agent or treasurer of a

- political party committee shall pay, give or lend, either
- directly or indirectly, any money or other thing of value
- for any election expenses, except for the following
- purposes:
- 6 (1) For rent, maintenance and furnishing of offices to
- be used as political headquarters and for the payment of
- necessary clerks, stenographers, typists, janitors and
- messengers actually employed therein;
- 10 (2) In the case of a candidate who does not maintain a
- headquarters, for reasonable office expenses and for the 11
- 12 payment of necessary clerks, stenographers and typists,
- actually employed;
- (3) For printing and distributing books, pamphlets, 14
- 15 circulars and other printed matter and radio and
- television broadcasting and painting, printing and 16
- 17 posting signs, banners and other advertisements, all
- 18 relating to political issues and candidates;
- 19 (4) For renting and decorating halls for public meetings
- 20 and political conventions, for advertising public
- 21meetings, and for the payment of traveling expenses of
- 22 speakers and musicians at such meetings;
- 23 (5) For the necessary traveling and hotel expenses of
- 24candidates, political agents and committees, and for
- 25 stationery, postage, telegrams, telephone, express,
- 26 freight and public messenger service;
- 27(6) For preparing, circulating and filing petitions for
- 28 nomination of candidates;
- 29 (7) For examining the lists of registered voters,
- 30 securing copies thereof, investigating the right to vote of
- the persons listed therein and conducting proceedings to 31
- 32 prevent unlawful registration or voting;
- 33 (8) For conveying voters to and from the polls;
- 34 (9) For securing publication in newspapers and by
- 35 radio and television broadcasting of documents, articles,
- 36 speeches, arguments and any information relating to any

- political issue, candidate or question or proposition,submitted to a vote;
- 39 (10) For conducting public opinion poll or polls. For 40 the purpose of this section, the phrase "conducting of 41 public opinion poll or polls" shall mean and be limited to 42 the gathering, collection, collation and evaluation of 43 information reflecting public opinion, needs and preferences as to any candidate, group of candidates, 45 party, issue or issues. No such poll shall be deceptively 46 designed or intentionally conducted in a manner calculated to advocate the election or defeat of any 47 48 candidate or group of candidates or calculated to 49 influence any person or persons so polled to vote for or 50 against any candidate, group of candidates, proposition 51 or other matter to be voted on by the public at any 52 election: Provided, That nothing herein shall prevent the use of the results of any such poll or polls to further, 54 promote or enhance the election of any candidate or 55 group of candidates or the approval or defeat of any proposition or other matter to be voted on by the public 57 at any election;
- 58 (11) For legitimate advertising agency services, 59 including commissions, in connection with any campaign 60 activity for which payment is authorized by subdivisions 61 (3), (4), (5), (6), (7), (9) and (10) of this subsection; and
- 62 (12) For the purchase of memorials, flowers or citations 63 by political party executive committees or political 64 action committees representing a political party.
- 65 (b) Every liability incurred and payment made shall be 66 at a rate and for a total amount which is proper and 67 reasonable and fairly commensurate with the services 68 rendered.
- 69 (c) Every advertising agency subject to the provisions 70 of this article shall file, in the manner and form required 71 by section five-a of this article, the financial statements 72 required by section five of this article at the times 73 required therein and include therein, in itemized detail,

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- 74 all receipts from and expenditures made on behalf of a
- 75 candidate, financial agent or treasurer of a political
- 76 party committee.
- 77 (d) Any candidate may designate a financial agent by
- 78 a writing duly subscribed by him which shall be in such
- 79 form and filed in accordance with the provisions of
- 80 section four of this article.

the foregoing bill is correctly envolved.
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Chairman Senate Committee
Chairman Senate Committee
V Ernost C more
Chairman House Committee
Chair man 110 and Committee
Originated in the Senate.
In effect ninety days from passage.
Marsella Malano
Clerk of the Senate
Donald & White
Clerk of the Hyse of Delegge
lutt Budette
President of the Senate
Calle Huller
Speaker House of Delegates
The within is appended this the 30 to
this the day of Main a, 1994.
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Date 3/28/44

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